

Message Text

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20

ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 INRE-00 USIE-00

ERDA-05 CIAE-00 H-02 INR-07 IO-10 L-03 NSAE-00 OIC-02

OMB-01 PA-01 PM-04 PRS-01 SAJ-01 SAM-01 SP-02 SS-15

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FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 1227

SECDEF WASHDC IMMEDIATE

INFO USMISSION NATO PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

S E C R E T MBFR VIENNA 0470

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: INFORMAL SESSION WITH EASTERN REPRESENTATIVES OF OCTOBER 14, 1975

1. BEGIN SUMMARY: IN THE OCTOBER 14 INFORMAL SESSION OF THE VIENNA TALKS, THE ALLIES WERE REPRESENTED BY THE CANADIAN REP, FRG REP, AND US REP, AND THE EAST BY SOVIET REPS KHLESTOV AND SMIRNOVSKY, POLISH REP DABROWA, AND GDR REP OESER. AN EXPERT FROM EACH OF THE PARTICIPATING DELEGATIONS WAS ALSO PRESENT. BY PREVIOUS AGREEMENT, THE SESSION WAS DEVOTED TO DISCUSSION OF DEFINITIONS. THE FRG REP PRESENTED NATO GUIDANCE ON THIS SUBJECT. EASTERN REPS PRESENTED AN EXPANDED VERSION OF THEIR JULY 1 DEFINITION (TEXT BELOW) WHICH ALLOCATES THE THREE TYPES OF FORCES UNDER DISPUTE AS THE EAST HAS PROPOSED THAT THIS BE DONE: HELICOPTERS TO
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GROUND; ALL TERRITORIAL AIR DEFENSE TO AIR; ALL SSM'S

TO GROUND. KHESTOV ACCUSED WESTERN REPRESENTATIVES OF IMPEDING PROGRESS TOWARDS AN AGREED DEFINITION BY MAKING SUCH PROGRESS DEPENDENT ON DATA EXCHANGE. WESTERN REPS POINTED OUT THAT THE EAST WAS ATTEMPTING TO RESOLVE THE THREE DISPUTED FORCE TYPES ACCORDING TO ITS OWN EARLIER PROPOSALS AND THAT DATA EXCHANGE WAS A PREREQUISITE OF ANY SPECIFIC SOLUTION OF THESE THREE DIFFICULTIES.

2. AT OUTSET OF SESSION, FRG REP PRESENTED NATO GUIDANCE ON FORCE DEFINITIONS. GDR REP DID NOT RESPOND TO FRG REP'S EFFORT TO FOCUS DISCUSSION ON THE OBJECTIVES OF A DEFINITION. INSTEAD, HE TABLED AN EXPANDED VERSION OF JULY 1 EASTERN DEFINITION PROPOSAL WHICH HE CLAIMED INCLUDED SEVERAL ELEMENTS TAKEN FROM VIEWS ADVANCED BY WESTERN REPS DURING PRIOR DISCUSSION OF DEFINITIONS, SPECIFICALLY, POINTS ON COMPREHENSIVENESS AND DIVIDING ALL FORCES BETWEEN GROUND AND AIR. US REP POINTED OUT THAT THE EASTERN TEXT WAS BASED ON THE EASTERN ENUMERATIVE APPROACH AND SHOWED DEFECTS OF THAT APPROACH, INCLUDING NEED TO MAKE EXHAUSTIVE LISTING OF ALL TYPES OF UNITS ALLOCATED TO THE AIR FORCES AND OF ALL TYPES ALLOCATED TO THE GROUND FORCES, AS WELL AS FAILURE TO COVER NEW TYPES OF FORCES WHICH MIGHT BE INTRODUCED INTO THE AREA. KHESTOV ATTACKED WESTERN REPS FOR GOING BACK ON AGREEMENT WITH EASTERN REPS IN JULY 1 INFORMAL SESSION THAT BOTH SIDES WOULD MAINTAIN THEIR POSITION ON DATA EXCHANGE, BUT THAT DEFINITIONS DISCUSSION COULD PROCEED IN ABSENCE OF DATA EXCHANGE. KHESTOV CLAIMED WEST WAS NOW MAKING DEVELOPMENT OF AN AGREED DEFINITION DEPENDENT ON PRIOR EXCHANGE OF DATA.

3. FRG REP SAID WESTERN REPS WERE PREPARED TO AGREE ON THE SPOT TO THE THREE PRINCIPLES-- COMPREHENSIVENESS, DIVISION INTO GROUND AND AIR FORCES, AND WILLINGNESS TO SEEK AGREED SOLUTION FOR THE THREE DIFFICULTIES RAISED BY THE EAST-- HE HAD ENUMERATED WITHOUT ANY PRECONDITION, BUT THAT ANY SPECIFIC SOLUTION OF THE THREE DIFFICULTIES RAISED BY THE EAST WOULD NATURALLY HAVE TO BE DEPENDENT ON PRIOR DATA EXCHANGE SO THAT ALL THOSE CONCERNED WOULD KNOW THE EFFECTS OF THE CHANGES PROPOSED. CANADIAN REP EXPLAINED WESTERN APPROACH TO EXCHANGE OF DATA. KHESTOV CONTINUED TO BERATE WESTERN REPS FOR ALLEGED BREACH OF UNDERSTANDING THAT DEFINITION COULD BE DEVELOPMENT WITHOUT PRIOR EXCHANGE OF DATA.

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US REP MADE POINT THAT IT WAS EASTERN EFFORTS TO FORCE A SPECIFIC SOLUTION OF THE THREE DISPUTED CASES WHICH CAUSED THE REQUIREMENT FOR DATA EXCHANGE AND THAT IT SHOULD STILL BE POSSIBLE TO ESTABLISH SOME MEASURE OF AGREEMENT ON THE OBJECTIVES OF A DEFINITION SHORT OF AGREEMENT ON SOLUTION OF SPECIFIC CASES, WHICH WOULD REQUIRE EXCHANGE OF DATA.

4. SESSION ENDED INCONCLUSIVELY. KHESTOV REQUESTED

THAT THE NEXT INFORMAL SESSION, TO BE HELD ON OCTOBER 21, BE DEVOTED TO MORE GENERAL SUBJECTS, AND STATED IT COULD BE DECIDED AT THAT TIME WHAT THE CONTENT OF THE FOLLOWING INFORMAL SESSION SHOULD BE.

5. THERE FOLLOWS INFORMAL TRANSLATION OF DRAFT TEXT OF EASTERN DEFINITION.

BEGIN TEXT: A COMMON UNDERSTANDING HAS BEEN REACHED THAT, FOR THE PRUPOSE OF THESE NEGOTIATIONS, IT IS NECESSARY TO HAVE AN AGREED DEFINITION OF WHICH FORCES IN THE AREA OF REDUCTIONS SHOULD BELONG TO GROUND FORCES AND WHICH TO AIR FORCES.

IN THIS REGARD, IT IS INTENDED THAT THE DEFINITION CITED BELOW, WHICH HAS BEEN WORKED OUT WITHOUT PREJUDICE TO THE POSITION OF EITHER SIDE IN THE NEGOTIATIONS, ENCOMPASS ALL MILITARY SERVICEMEN AND ALL FORCES WHICH ARE INCLUDED IN THE COMPOSITION (SOSTAV) OF THE ARMED FORCES LOCATED IN THE AREA OF REDUCTIONS WITH THE AGREED EXCEPTION OF NAVAL FORCES.

IT IS AGREED THAT FOR THE PURPOSE OF THE CURRENT NEGOTIATIONS, THE FOLLOWING BELONG TO GROUND FORCES AND AIR FORCES:

GROUND FORCES: MOTORIZED RIFLE (MECHANIZED), TANK (ARMORED), AIRBORNE, MOUNTAIN-INFANTRY, MISSILE, ARTILLERY FORCES, ANTI-AIRCRAFT ARTILLERY AND AIR DEFENSE MISSILE FORCES, ARMY AVIATION, FORCES FOR THEIR COMBAT SUPPORT (OBESPECHENIYE) AND SERVICES, TERRITORIAL FORCES AND ALSO CORRESPONDING HEADQUARTERS AND TRAINING INSTITUTIONS.

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AIR FORCES: FIGHTER, FIGHTER-BOMBER, BOMBER, RECONNAISSANCE, TRANSPORT AVIATION, ANTI-AIRCRAFT ARTILLERY AND AIR DEFENSE MISSILE FORCES OF THE PVO OF THE COUNTRY (1), FORCES FOR COMBAT SUPPORT AND SERVICES OF THE VVS (2) AND PVO, AND ALSO CORRESPONDING HEADQUARTERS AND TRAINING INSTITUTIONS.

(1) NATIONAL AIR DEFENSE COMMAND

(2) AIR FORCE

END TEXT. END SUMMARY.
REMAINDER OF REPORT SENT VIA AIRGRAM.RESOR

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